

**CHAPTER 8**  
**IMPLEMENTATION**

## **CHAPTER 8 IMPLEMENTATION**

Following is a summary of the major tasks and steps determined necessary to effectively implement the District's 2020 Comprehensive Plan for Parks, Recreation & Open Space (PROS). These tasks represent the general priorities established by the Park Board of Commissioners.

### **1. ADOPT PLAN**

The Park Board of Commissioners will by resolution adopt the District's 2020 Comprehensive Plan for Parks, Recreation & Open Space as a stand-alone planning document for compliance with WA State Recreation & Conservation Office (RCO) and Growth Management Act (GMA) provisions.

#### **Action:**

- Make this adopted PROS Plan available on District website and distribute copies to appropriate public agencies and interested public/private parties in accordance with GMA adoption provisions including a SEPA Checklist for a non-project action.
- Develop annually a Capital Improvement Plan for the Park District and submit it to the City of Bainbridge Island for adoption into the City's Capital Improvement Plan as part of the annual review for GMA and municipal budget purposes.
- Acknowledge by its inclusion in the District's PROS Plan, the Park District's Trails Vision Plan as the District's planning document that addresses recreational trail routes.
- Acknowledge by reference in the District's PROS Plan, the COBI Non-Motorized Transportation Plan as a supplemental planning document that addresses non-motorized routes.
- Acknowledge by inclusion in the District's PROS Plan, the Bainbridge Island Land Trust Conservation Plan 2018 as a supplemental planning document that addresses prospective wildlife and natural areas.
- Consider future amendment of this adopted PROS plan to create joint jurisdictional plan with the City of Bainbridge Island if in the interest of both agencies. If it is determined to be so, the Park District as lead will review COBI's proposed park elements and adopt them into a revised joint jurisdictional PROS Plan. This revised PROS Plan will also require COBI review and adoption.

### **2. IMPLEMENT PROGRAM FINANCING STRATEGIES**

#### **a) Market Recreation Programs**

The Park District's website and catalog will continue to be used as essential marketing tools to offer a wide variety of recreation programs regardless of age, skill level or income. The website and catalog will provide other Park District information as well that is pertinent to the community. The catalog is mailed to island residents three to four times per year and is posted on the website.

In addition, the Park District's Recreation Division will continue to utilize other methods and outreach tactics when marketing programs as appropriate in the community.

#### **b) Program Pricing**

Park District staff will assess the mission criteria and level of service for all prospective program offerings. If the program is consistent with the District's mission, provides public benefit, and meets level of service and District goals, pricing will be determined according to the cost recovery options indicated below when feasible:

- **Full Cost Recovery Programs:** goal is to recover all direct and indirect costs. In some instances, the District may add a surcharge to defray long term life cycle costs for maintenance and repair, and/or to reinvest in similar facilities elsewhere in the system.
- **Partial Cost Recovery Programs:** goal is to partially recover direct and indirect costs. Partial cost recovery programs may also include providing scholarships to eligible individuals or user groups.
- **No/Low Cost Recovery Programs:** goal is to provide public benefit to the community through offering certain events, activities and programs at low or no cost.

Scholarships and financial assistance from non-profits and WA State are available to offset program costs for qualifying members of the public.

**Action:**

- Adjust recreation program pricing and revise user fees as needed using full cost, partial cost, or no/low cost recovery options whenever feasible.

**c) Recruit Program Vendors**

Park District staff will assess the mission criteria for all prospective program offerings. If the program is not consistent with the Park Districts mission and level-of-service goals, the Park District may in lieu of offering the program, consider a partnership with other providers. This could include offering scholarships such as through Helpline, publishing the program offering in the Park District's catalog, or other services. Depending on the program activity, other program vendors may include:

- **Other jurisdictions** such as the City of Bainbridge Island, the Bainbridge Island School District, and the National Park Service.
- **Non-profit organizations** such as the BI Little League, BI Youth Soccer, BI Parks Foundation, BI Land Trust, scouting groups, 4-H clubs, IslandWood, and Bloedel Reserve.
- **Private for-profit entities and vendors** such as the BI Athletic Club, Island Fitness, Sportsmen's Club, and Meadowmeer Golf Course.

**Action:**

- Work in conjunction with program vendors and sponsors as appropriate to provide recreation and other activities on the island.

**3. ADOPT FINANCING STRATEGIES FOR FUTURE PROJECTS**

**a) Allocate Capital Facility Funds According to Capital Improvement Plan**

As specified in the District's Capital Improvement Plan, possible revenue sources for CIP projects include: Park District and lid lift funds, funds from other public agencies, donations, grant funds, bond revenues, and funds from foundations, non-profits, and private corporations. While funds for land acquisition and major development are held and expensed out of a fund called the Land Acquisition Fund, for the purpose of this PROS Plan, the enclosed Capital Improvement Plan in Chapter 7 specifies and projects how these funds could be used.

**b) Allocate Lid Lift Funds**

In 2008, the Park District's Board of Commissioners sought voter approval for a property tax levy that would generate funds for the acquisition, development, and operation of parks, recreation, and open space facilities on the island. The levy passed and the funds collected from the levy (referred to as lid lift funds) may be allocated for the acquisition and development of park, recreation, and open space.

**c) Pursue Donations & Non-Private Funding Sources**

Pursue funding options through donations from private parties and non-profit entities.

**d) Pursue Other Public Funding Options**

Other public funding sources may be applicable such as WA State or federal grants, COBI Real Estate Excise Taxes (REET) 1 and 2 programs, COBI Hotel/Motel Tax and Non-Motorized Transportation funds, Conservation Futures (CF) by Kitsap County, and others as available.

Additional public sources such as bonds may be applicable subject to approval and when initiated by the Park Board of Commissioners. Such bonding efforts may be a councilmatic bond or a general election subject to voter approval.

**e) Consider Park Impact Fees as Possible Future Revenue Source**

As a potential future option and if determined by the Park District and City of Bainbridge Island to be feasible, the District's Board of Commissioners may consider park impact fees as a revenue source for island wide facility acquisition and development. The Park Board of Commissioners would initiate this effort if found to be a viable funding option. Adoption of this funding program would require approval by both the Park District's Board of Commissioners and the COBI City Council. It would be a joint effort between the two agencies.

**Action for above finance strategies:**

- Allocate funds from appropriate sources specified above to acquire and develop parkland and facilities.
- Develop agreements with other public and non-profit entities for specific funding sources and projects.

**4. INITIATE PARK, RECREATION, AND OPEN SPACE PROJECTS**

**a) Acquire Natural Areas**

Using funds as specified in the Capital Improvement Plan and subsequent CIPs, the Park District may acquire and conserve significant wildlife areas, forestland, and open spaces indicated within this plan, supplementing Parkland Acquisition Committee review and nominations, The Greening of Winslow Report, and the COBI Shoreline Master Plan. Where appropriate and when for significant projects, monies may be allocated for the acquisition of natural areas and may be combined with funds provided by other public, private, and non-profit organizations as well as voter approved bonds.

Depending on schedules and availabilities, initial acquisitions of development rights or fee title may include the riparian corridors and buffers, freshwater wetlands and ponds, saltwater shorelines and estuaries, and historical and cultural landscapes indicated in this PROS Plan.

**Action:**

- Initiate the acquisition of significant open space and natural areas and allocate revenues for significant properties in accordance with this Park District PROS Plan.

**b) Acquire/Develop Recreational Shoreline, Playground and Outdoor Athletic Parks & Facilities**

Using funds as specified in the Capital Improvement Plan and subsequent CIPs, the Park District may acquire, develop, maintain, and operate significant recreational shoreline, playground and outdoor athletic parks and facilities indicated within this plan. Where appropriate, monies may be allocated for the acquisition of these types of park land and may be combined with monies provided by other public, private, and non-profit organizations as well as voter approved bonds.

Depending on schedules and availabilities, initial acquisitions and developments may include waterfront access and hand-carry boat launch sites, viewpoints, ballfields, picnic shelters, courts, playground and skate furniture and related improvements to be distributed across the island, among others.

**Action:**

- Initiate the acquisition, development, maintenance, and operation of recreational shoreline, playgrounds, athletic parks and facilities and allocate revenues for significant properties in accordance with this Park District PROS Plan.

**c) Acquire/Develop Recreational Trail Systems**

Using funds as specified in the Capital Improvement Plan and subsequent CIPs, the Park District and City of Bainbridge Island may acquire, develop, maintain, and operate the significant recreational trail systems indicated in this plan and supplemented by the COBI Non-motorized Transportation Plan. Where appropriate and when for significant projects, monies may be allocated for acquisition and development of trail systems and may be combined with funds provided by other public, private, and non-profit organizations as well as voter approved bonds. Generally, the City of Bainbridge Island will develop and maintain non-motorized trail connections within public road right-of-ways.

Depending on availability, permitting and scheduling, initial acquisitions and developments may include shoreline trails or beach walks, off-road hiking, bicycling, and horse trails activities consistent with Class I, II and III categories extending within and between environmental areas, parks, schools, community facilities, and neighborhoods across the island.

**Action:**

- Initiate the acquisition, development, maintenance, and operation of significant corridors of recreational trail systems and allocate revenues for significant projects in accordance with this Park District PROS Plan.

**d) Acquire/Develop Indoor Facility and Community Center Sites**

Using funds as specified in the Capital Improvement Plan and subsequent CIPs, the Park District may acquire, develop, maintain, and operate significant indoor facility and community center sites indicated within this plan, and specifically the two projects below.

1) The Park District may develop Sakai Park in Winslow to include a consolidated multi-generational community recreation center in accordance with the adopted concept plan for Sakai Park. The development of this community recreation center could entail a phased project including indoor athletic facility with fields, elevated track, courts and gymnastics area, indoor program space, multi-purpose areas, offices and meeting rooms. Where appropriate, Park District funds may be allocated for the development of a community recreation center at Sakai Park and may be combined with funds provided by other public, private, and non-profit organizations as well as voter approved bonds.

2) The Park District may replace the aging Ray Williamson Pool and implement other aquatic center improvements per concept plan outlining three possible options and feasibility study. Where appropriate, Park District funds may be allocated for the replacement of the Ray Williamson Pool and may be combined with funds provided by other public, private, and non-profit organizations as well as voter approved bonds.

**Action:**

- Evaluate and decide whether it is feasible to move forward with a community recreation center at Sakai Park subject to selected phase options, and capital and operational funding, and if so, 1) initiate efforts that lead towards the development of Sakai Park for a community recreation center and subsequent construction; 2) allocate revenues for the development of this project.
- Evaluate and decide whether it is feasible to move forward with one of the three pool options for replacing the Ray Williamson Pool subject to expansion of lease area and BISD agreement, selected pool option, capital and operational funding, and if so, 1) initiate efforts that lead towards

the construction of the selected pool option; 2) allocate revenues for construction of the selected pool option.

- Pursue opportunities for neighborhood community sites such as new park opportunities in the Rolling Bay neighborhood.

#### **e) Acquire/Develop Special Purpose and Support Facilities**

Using funds as specified in the Capital Improvement Plan and subsequent CIPs, the Park District may acquire, develop, maintain, and operate significant special purpose and support facilities indicated within this plan, and specifically the two projects below.

1) The Park District may develop that portion of Sakai Park designated as special purpose in this plan inventory because it serves as a gathering area. This northwest corner of Sakai Park is shown in the adopted concept plan as lawn, nature play, meadow, picnic area and courts.

2) The Park District may develop Sakai Park to include a consolidated multi-generational community recreation center in accordance with the adopted concept plan for Sakai Park. The development of this community recreation center could entail a phased project including office and meeting space.

It is recognized that the current administrative building at Strawberry Hill Park needs to be replaced and that if it is not built at Sakai Park, this office building may be constructed at Strawberry Hill Park or another location.

#### **Action:**

- Evaluate and decide whether it is feasible to move forward with the adopted concept plan for Sakai Park subject to selected phase options, and capital and operational funding, and if so, 1) initiate efforts that lead towards the development and subsequent construction of park facilities and improvements for Sakai Park as specified in the adopted concept plan; 2) allocate revenues for the development of this project.
- If it is determined that administrative office building will not be built at Sakai Park, initiate construction and allocate funding for office building replacement at Strawberry Hill Park or other location.

### **5. PARTICIPANTS**

The Park District acknowledges the importance of working with a variety of participants in order to achieve the outcome for park, recreation and open space specified in this plan.

Participants could include other public agencies at city, state, county and federal levels as well as non-profit or private organizations, and local citizen groups. Some examples of possible participants include: City of Bainbridge Island, Bainbridge Island School District, Kitsap County, WA State, the federal government, Bainbridge Island Land Trust, Bainbridge Island Parks Foundation, Rotary Club, philanthropists, and user groups.

### **6. FOLLOW-UP**

#### **a) Conduct Progress Reviews**

The Park District as lead with possible input from the City of Bainbridge Island and other public or non-profit/private agencies or organizations will conduct progress reviews as needed to 1) assess actions on the projects and programs identified in this chapter, and 2) improve methods, facilitate outcomes, or identify other measures needed to ensure effective implementation.

#### **Action:**

- Adjust parks, recreation, and open space strategies and implement measures based on the results of these evaluations.