



BIMPRD Comprehensive Plan Update Preliminary Draft

Parks Board Presentation
November 20, 2025

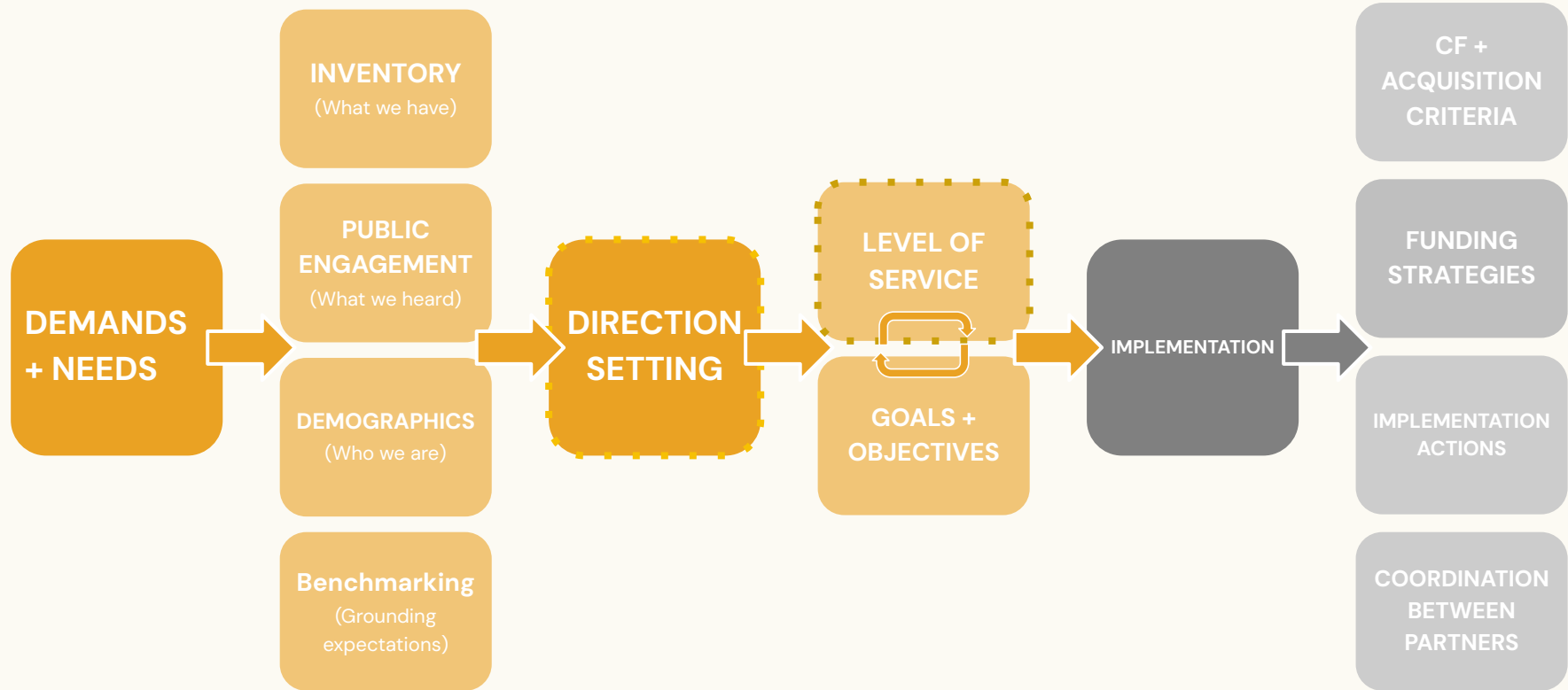
BACKGROUND



Park Planning - Direction Setting

	Level of Service	Goals + Objectives
Provides direction for parks + recreation on BI	✓	✓
Required by RCO		✓
Type	Quantitative	Qualitative

Preliminary Draft - Process



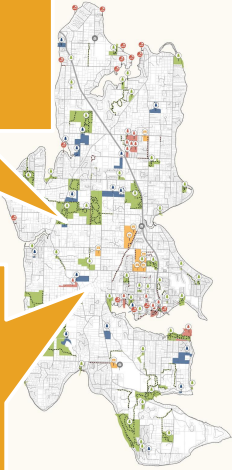
Preliminary Draft - Outline



Preliminary Draft - Framing questions

Is this LOS tool an
accurate
assessment of
assets?

What (if any)
components of the
LOS should we
focus on
increasing?



INFLUENCES



Goals & objectives
(emphasizing key priorities)

Funding strategies

Capital facilities list

CF + acquisition criteria

Coordination with partners

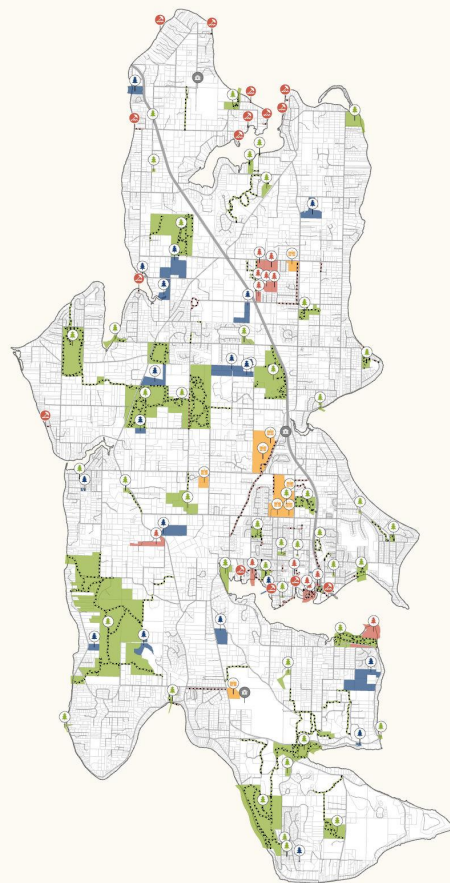
WHAT WE HAVE



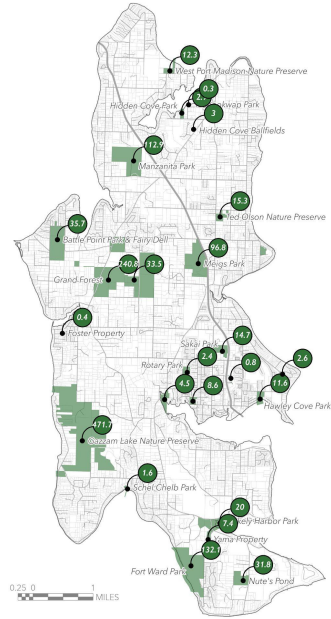
What we have: parks inventory

Owner	Natural Areas	Recreational Shoreline	Developed Park Land	Indoor Facilities	Trails
BIMPRD	1562 acres	76 acres	129 acres	80,000 ft ²	42 miles
COBI	144 acres	22 acres	5 acres	###	###
BISD	104 acres	0	###	###	###
BILT	535 acres	###	0	0	###
Total	2009 acres	98 acres	239 acres	###	42 miles

-  BI Land Trust Properties
-  BISD
-  BIMPRD Parks & Facilities
-  Non-Profit Properties
-  COBI Parks & Road Ends
-  COBI Owned Road Ends
-  BIMPRD Owned Trails
-  COBI Owned Trails

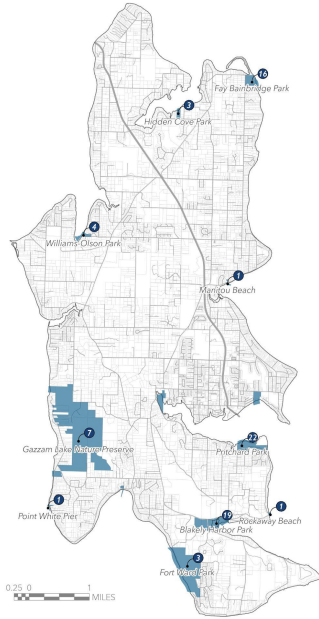


NATURAL AREAS



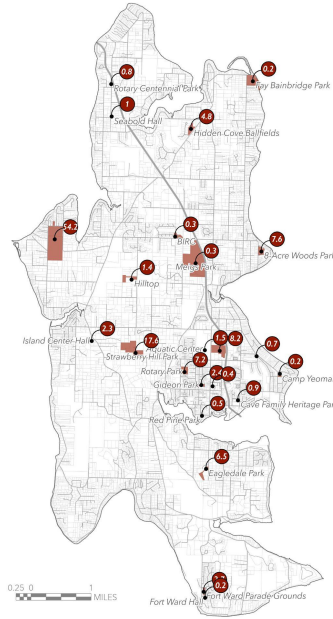
1562 acres

SHORELINE PARKLAND



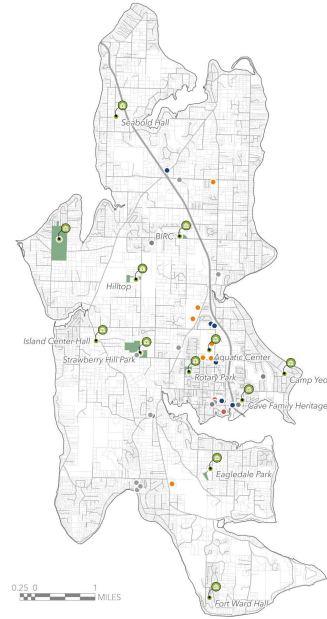
76 acres

DEVELOPED PARKLAND



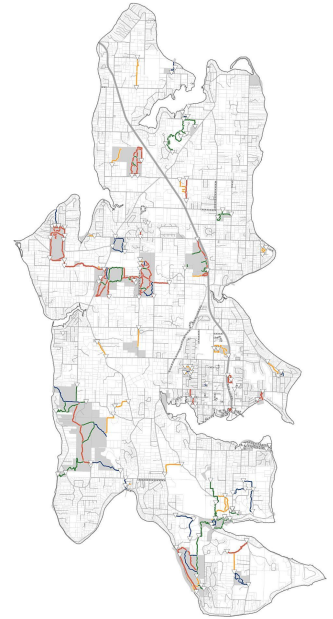
129 acres

INDOOR FACILITIES



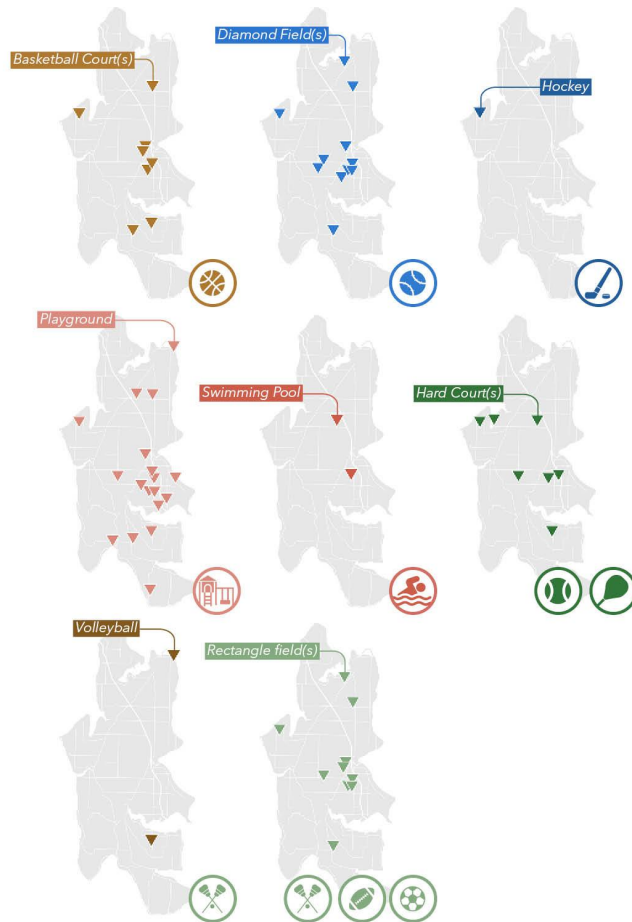
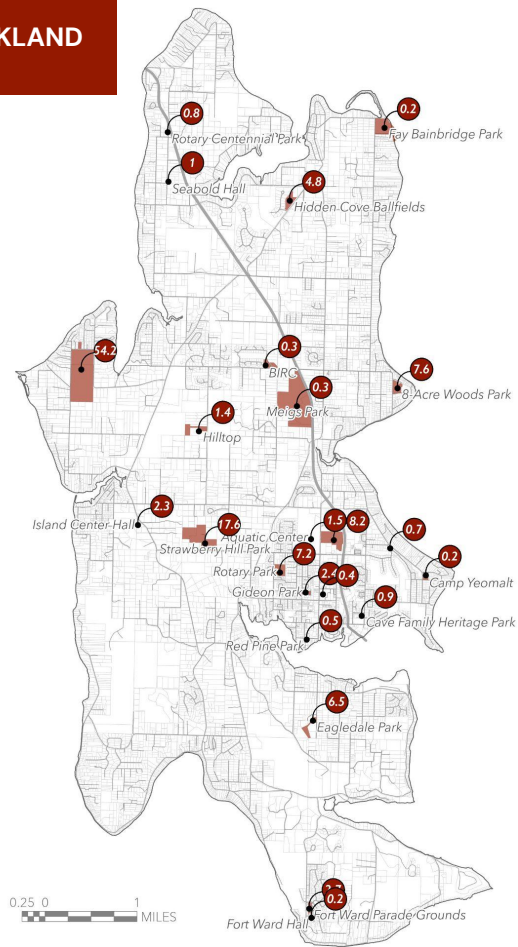
49,400 SF

TRAILS

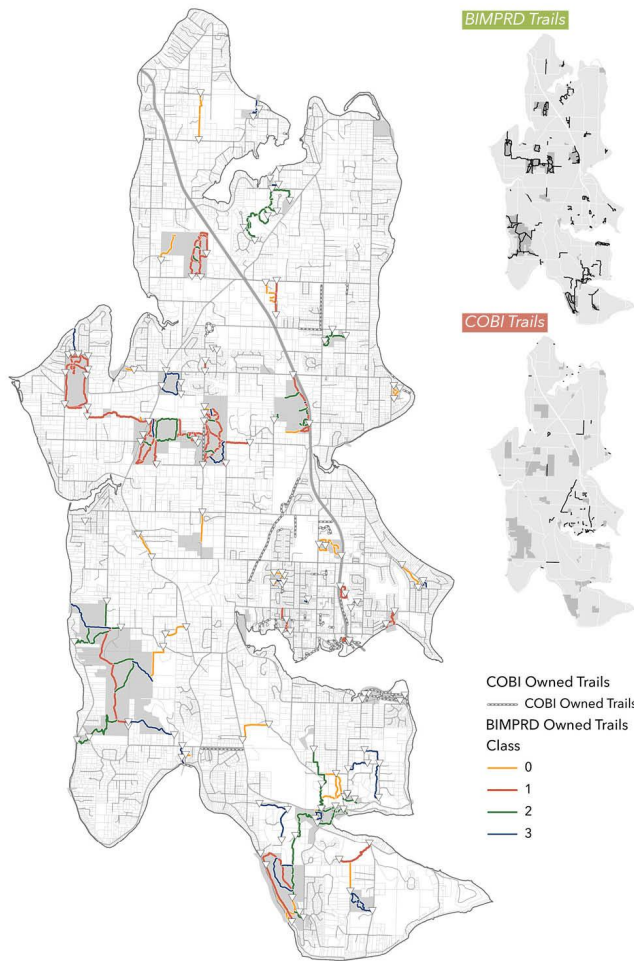


42 miles

DEVELOPED PARKLAND

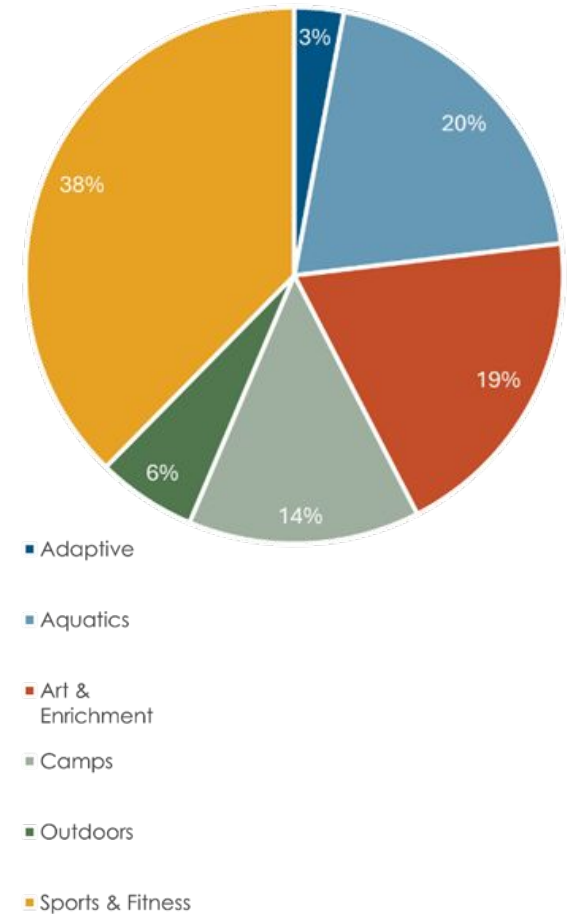


TRAILS



RECREATION: total programs

Recreation Program Area	2023	2024
Adaptive	102	↑ 145
Aquatics	832	↑ 976
Art & Enrichment	1228	↓ 902
Camps	672	↑ 676
Outdoors	188	↑ 290
Sports & Fitness	1918	↓ 1826



WHAT WE HEARD



What we heard: key findings

- **Maintaining** existing land, facilities, and programs
- Increasing **trail connections**
- Stewarding existing **natural areas**
- Increasing access to **recreational shoreline**
- **Adding amenities** and expanding trails are the top ways to encourage park use



WHAT WE NEED



framework

Level of Service - Overview

- Measures what the parks system provides now and how that may change in the future
- Can be per capita measurements
- Traditionally measured as “acres/1000 people” but contemporary planners use a myriad of metrics

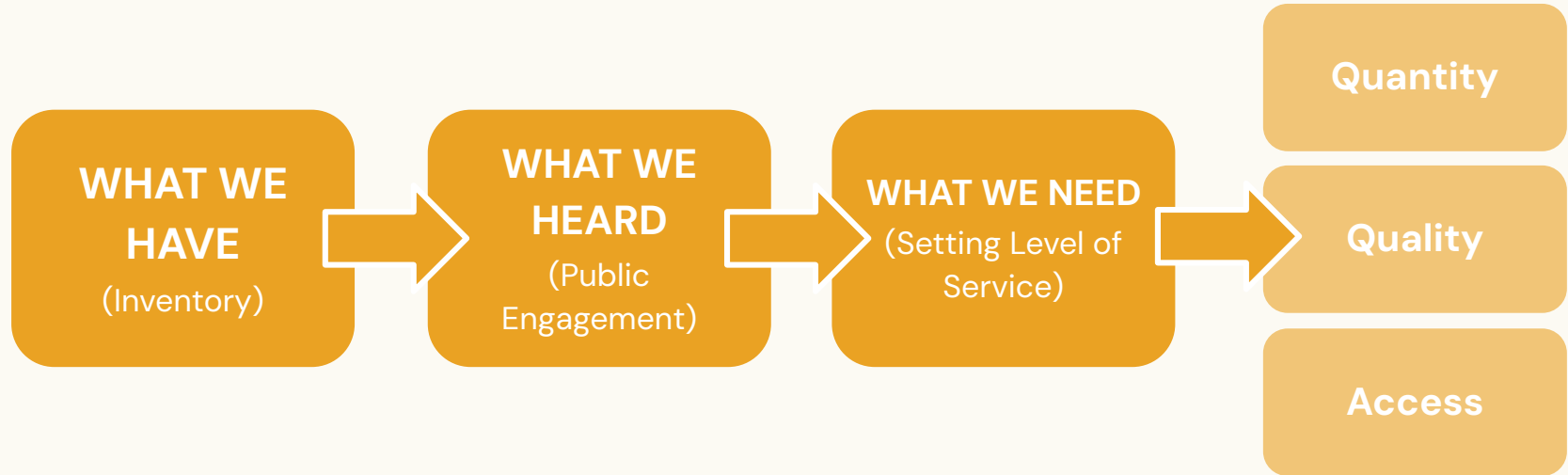


Level of Service - Goals

- Reflect **public input**
- Set **realistic goals**
- Create a tool that is **easy to use and understand**
- Reflect the assets of **BI Parks and partners**



Preliminary Draft - Outline



Setting LOS - 2026 Framework

QUANTITY



QUALITY



ACCESS



Determining quantity

- Based on typical metric of acres, Indoor SF, and trail miles of parkland per 1000 residents
- Benchmarks quantity against demographically similar peer cities to place guardrails on park system expansion



Quantity approach: Benchmarking

	Population	Median Income	Population Density*	Median Age
Bainbridge Island	24,254	\$159,882	904	51.6
Mercer Island	24,742	↑ 202,359	↑ 4,024.70	45.3
PenMet	↑ 51,426	145,437	↑ 1,093.90	47.4
Kenmore	23,391	137,926	↑ 3,956.00	40.1
Issaquah	↑ 38,977	153,786	↑ 3,429.00	38.9

Quantity approach: Benchmarking

<i>Jurisdiction</i>	<i>Natural Areas (acres/1000)</i>	<i>Developed Park Land (acres/1000)</i>	<i>Indoor Facilities (ft²/1000)</i>	<i>Trails (miles/1000)</i>
<i>BI Parks</i>	53.1 (1)	16.2 (1)	1940 (1)	1.65 (1)
<i>Kenmore¹</i>	5.13 (4)	1.11 (5)	0 (5)	0.16 (5)
<i>Mercer Island²</i>	11.6 (3)	7.88 (3)	469 (4)	1.13 (2)
<i>Issaquah³</i>	38.8 (2)	6.58 (4)	807 (3)	1.08 (3)
<i>PenMet</i>	4.55 (5)	9.66 (2)	1430 (2)	0.50 (4)

Quantity LOS Score

<i>Natural Areas (acres/1000)</i>	<i>Developed Park Land (acres/1000)</i>	<i>Indoor Facilities (ft²/1000)</i>	<i>Trails (miles/1000)</i>
5	5	5	5

* Recreational shoreline is omitted because not all peer jurisdictions have shoreline access

Determining quality

- Assesses natural areas, recreational shoreline, developed parkland, indoor facilities, and trails based on performance in fulfilling intended uses
- 1–5 scoring rubric completed by staff members across multiple departments
- Park properties received individual scores by system area (aggregated for final system area score)



Quality: Scoring rubric

Not in Use 1	These are park lands that lack the facilities needed in order for them to serve their intended uses. <i>For example: land slated for a neighborhood park that is currently inaccessible, or land meant as Natural Area that requires significant remediation.</i>
Underperforming 2	These are parks that lack some needed facilities or amenities, or whose facilities or amenities are in need of repairs or maintenance. <i>For example: A natural area that needs a significant amount of habitat restoration, or that lacks the trails needed to provide adequate access, or a neighborhood park whose playground is in need of replacement.</i>
Meeting Expectations 3	These are parks that have the facilities and amenities to serve their intended use, and these facilities and amenities are in working order. <i>For example: A natural area with minimal invasives and good trail access, or a neighborhood park with play structure, benches and bathroom facilities.</i>
Exceeding Expectations 4	These are parks that have new, ample, bespoke, or otherwise exceptional facilities in working order. <i>For example: Fay Bainbridge's shoreline access and recreation amenities</i>
Above & Beyond 5	These parks are resident and visitor favorites because they have outstanding facilities, ample amenities, well-maintained trails, art or historic elements, and/or provide access to local natural wonders <i>For example: the Kids Up! Playground at Battle Point Park, or the Grand Forest's extensive trail system</i>

Quality LOS Score

<i>Natural Areas</i>	<i>Recreational Shoreline</i>	<i>Developed Park Land</i>	<i>Indoor Facilities</i>	<i>Trails</i>
2.47	2.84	3.07	2.92	2.77

Determining **access**

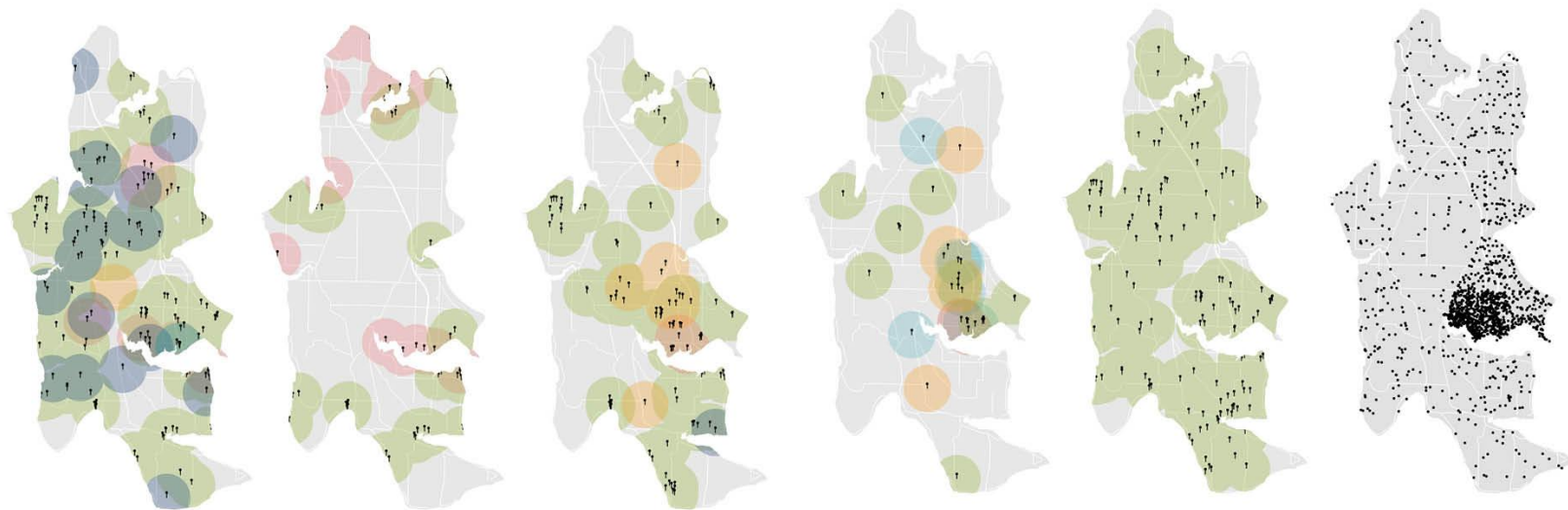
- Utilizes a buffer analysis to identify population within a walkable distance of natural areas, recreational shoreline, developed parkland, indoor facilities, and trails
- Buffers capture the population within a ½ mile walking radius of park access points
- Access includes all agencies in order to ensure the Parks District does not pursue duplicative programming



Measuring access

Natural Areas	Recreational Shoreline	Developed Park Land	Indoor Facilities	Trails
86%	48%	74%	53%	87%

Population Density (ESRI 2025)



WITHIN A HALF MILE WALK...



Access: Population within 1/2 mile

<i>Natural Areas</i>	<i>Recreational Shoreline</i>	<i>Developed Park Land</i>	<i>Indoor Facilities</i>	<i>Trails</i>
5	4	5	4	5

LOS SUMMARY

	<i>Natural Areas</i>	<i>Recreational Shoreline</i>	<i>Developed Park Land</i>	<i>Indoor Facilities</i>	<i>Trails</i>
Quantity	5	5	5	5	5
Quality	2.5	2.8	3.1	2.9	2.8
Access	5	4	5	4	5
Average	4.2	3.9	4.4	4.0	4.3

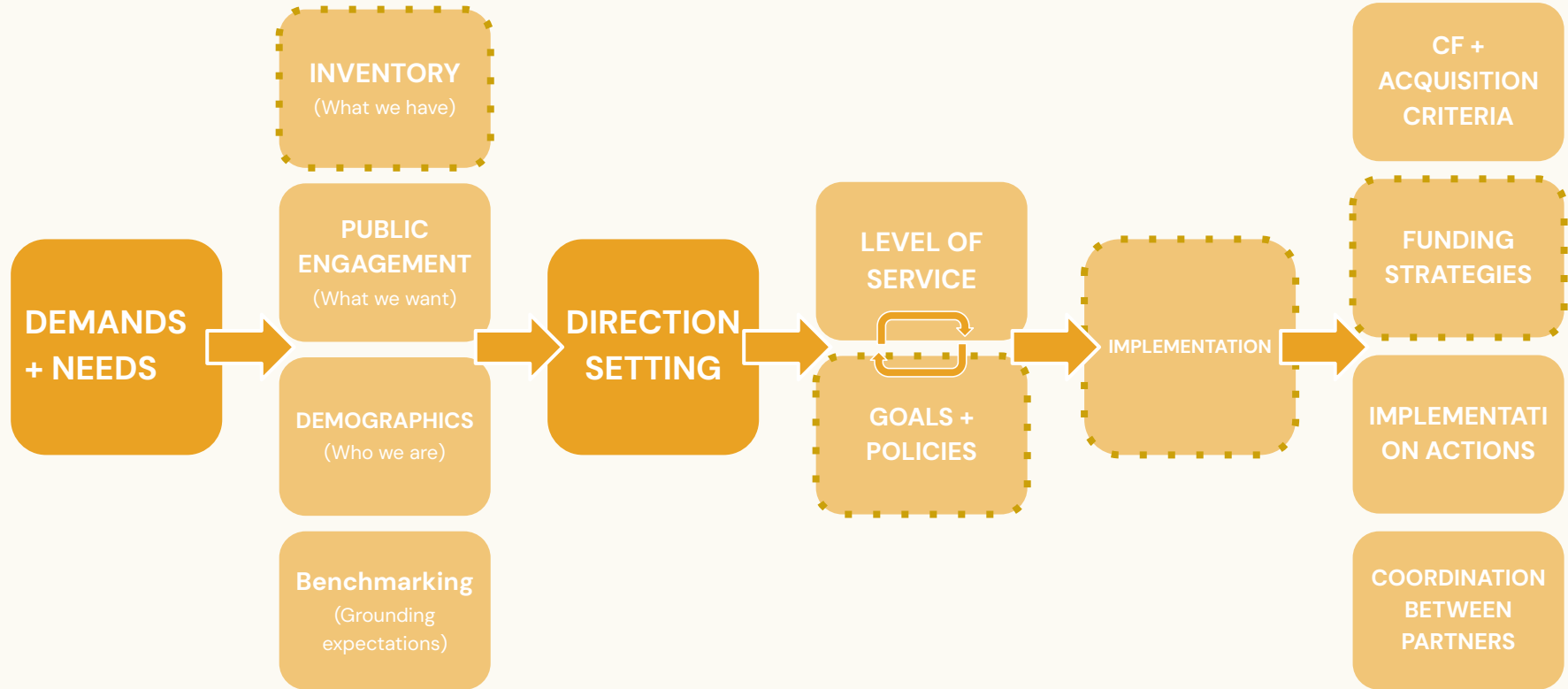
NEXT STEPS



Next steps

1. Incorporate feedback from partners
2. Finalize inventory for BI Parks and partner properties
3. Outline funding strategies
4. Finalize Goals & Objectives based on Parks Board and partner feedback
5. Implementation actions

Next steps



DISCUSSION



Discussion: **LOS Strategy**

1. Do the proposed LOS measures for quantity, quality, and access provide the right framework to help the board identify priority actions?

Discussion: **LOS Strategy**

2. Does the inventory and the proposed LOS capture the community's parks and recreation opportunities across providers (pending updates to inventory numbers)?

Discussion: LOS Priorities

- 3. What priorities do you see for the District in these areas?
 - a. What service levels do you think should increase? Decrease? Stay the same?
 - i. What strategies and actions should this prompt?

	<i>Natural Areas</i>	<i>Recreational Shoreline</i>	<i>Developed Park Land</i>	<i>Indoor Facilities</i>	<i>Trails</i>
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